AMENDED IN SENATE JUNE 4, 2007 AMENDED IN SENATE MAY 25, 2007 AMENDED IN SENATE MAY 15, 2007 AMENDED IN SENATE APRIL 17, 2007

SENATE BILL

No. 732

Introduced by Senator Steinberg (Principal coauthor: Senator Negrete McLeod)

February 23, 2007

An act to amend Sections 75076 and 75077 of, to add Chapter 12 (commencing with Section 75100) to, and Chapter 13 (commencing with Section 75120) to, Division 43 of, the Public Resources Code, and to amend Section 10533 of, and to add Sections 10544 and 10544.5 to, the Water Code, relating to the environment.

LEGISLATIVE COUNSEL'S DIGEST

SB 732, as amended, Steinberg. Safe Drinking Water, Water Quality and Supply, Flood Control, River and Coastal Protection Bond Act of 2006.

(1) The Safe Drinking Water, Water Quality and Supply, Flood Control, River and Coastal Protection Bond Act of 2006, an initiative statute approved by the voters at the November 7, 2006, statewide general election makes about \$5.4 billion in bond funds available for safe drinking water, water quality and supply, flood control, natural resource protection, and park improvement improvements. The Housing and Emergency Shelter Trust Fund Act of 2006, a bond measure (Proposition 1C) approved by the voters at the November 7, 2006, statewide general election, makes available upon appropriation by the Legislature \$200,000,000 for housing-related parks grants in urban,

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suburban, and rural areas, subject to the conditions and criteria that the Legislature may provide by statute.

This bill would require the various departments that are to implement the provisions of the initiative, among other things, to develop and adopt guidelines and regulations, consult with other entities, conduct studies, and follow certain procedures for establishing a project, or grant or loan program implementing the initiative.

The bill would specify various requirements for the expenditure of bond funds for flood control.

The bill would specify various requirements for the expenditure of bond funds for nature education and research facilities and for parks.

The bill would create the Sustainable Communities Council (council) in state government, and establish the Sustainable Communities Fund, for receipt of initiative bond funds available for urban greening and planning grants and planning incentives. The bill would specify the council's responsibilities, including responsibilities related to those bond funds available pursuant to the initiative for urban greening and planning grants and incentives for the development of regional and local land use plans. The bill would also require the council to develop and implement a local assistant grant program for the development of parks associated with housing, for the purposes of Proposition 1C.

The bill would require, by January 1, 2009, and on or before January 1 of each year thereafter, each state agency expending funds pursuant to the initiative for a project, grant, or loan to report to the Legislature on the recipient and amount of each project, grant, or loan awarded during the previous fiscal year.

The bill would provide that in any case in which the provisions of the bill and the initiative conflict, the initiative shall prevail.

(2) The Integrated Regional Water Management Planning Act of 2002 defines terms for its purposes, including defining "local public agency" as a city, county, city and county, special district, corporation, or mutual water company.

The bill would revise that definition to delete the inclusion of a corporation in the definition, and to add an investor-owned utility regulated by the Public Utilities Commission in the definition.

The bill would provide that for purposes of a grant program administered by the Department of Water Resources or the State Water Resources Control Board to fund a project or program included in an integrated regional water management plan, specified priorities are included in the statewide priorities.

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If the department finds it necessary or desirable to revise or replace the Integrated Regional Water Management Guidelines, the bill would require it to develop new or revised guidelines in consultation with specified entities, and pursuant to other specified provisions enacted by the bill.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

SECTION 1. Section 75076 of the Public Resources Code is amended to read:

75076. Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title 2 of the Government Code does not apply to the development and adoption of program guidelines and selection criteria adopted pursuant to this division.

SEC. 2. Section 75077 of the Public Resources Code is amended to read:

75077. Funds provided pursuant to this division, and any appropriation or transfer of those funds, shall not be deemed to be a transfer of funds for the purposes of Chapter 9 (commencing with Section 2780) of Division 3 of the Fish and Game Code.

SEC. 3. Chapter 12 (commencing with Section 75100) is added to Division 43 of the Public Resources Code, to read:

Chapter 12. Implementation Provisions

Article 1. General Provisions

- 75100. (a) (1) On or before March 15, 2008, each state agency disbursing a grant or loan pursuant to this division shall develop project solicitation and evaluation guidelines. The guidelines may include a limitation on the size of a grant or loan to be awarded.
- (2) Prior to disbursing a grant, each state agency shall conduct at least one public meeting to consider public comments prior to finalizing the guidelines. Each state agency shall publish the draft solicitation and evaluation guidelines on its Internet Web site at least 30 days before the public meetings. Meetings shall be held at geographically appropriate locations. For statewide programs, one meeting shall be conducted at a location in northern California

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and one meeting shall be conducted at a location in southern California. Upon adoption, each state agency shall transmit copies of the guidelines to the fiscal committees and the appropriate policy committees of the Legislature. To the extent feasible, each state agency shall provide outreach to disadvantaged communities to promote access and participation in those meetings.

- (3) The guidelines may include a requirement for the applicant to illustrate an ongoing commitment—to of financial resources, unless the purposes of awarding a grant financed by this division is to assist a disadvantaged community.
- (4) The guidelines shall require a new grant solicitation for each funding cycle. Each funding cycle shall consider only those applications received as a part of the solicitation for that funding cycle.
- (b) Notwithstanding subdivision (a), a state agency, in lieu of adopting guidelines pursuant to subdivision (a), may use guidelines existing on January 1, 2007.
- 75101. (a) For the purposes of implementing Section 75025, the State Department of Health Care Services shall do all of the following:
- (1) Develop guidelines pursuant to Section 75100 in collaboration with the Department of Toxic Substances Control and the state board.
- (2) In collaboration with the Department of Toxic Substances Control and the state board, develop and adopt regulations governing the repayment of costs that are subsequently recovered from parties responsible for the contamination.
- (b) For the purposes of implementing subdivision (a) of Section 75050, the Department of Fish and Game, when funding a natural community conservation plan, shall fund only the development of a natural community conservation plan that is consistent with the Natural Community Conservation Planning Act (Chapter 10 (commencing with Section 2800) of Division 3 of the Fish and Game Code).
- (c) The San Francisco Bay Area Conservancy may use the funds made available pursuant to subdivision (c) of Section 75060 to restore the salt ponds in the south San Francisco Bay and to create trails and visitor facilities for public use in that area.
- 39 75102. Before the adoption of a negative declaration or 40 environmental impact report required under Section 75070, the

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lead agency shall notify the proposed action to a California Native American tribe, which is on the contact list maintained by the Native American Heritage Commission, if that tribe has traditional lands located within the area of the proposed project.

75103. It is the intent of the Legislature that any public funds made available by this division to investor-owned utilities regulated by the Public Utilities Commission should be for the benefit of the ratepayers or the public and not the investors pursuant to oversight by the Public Utilities Commission.

75104. State agencies that are authorized to award a loan or grant financed by this division shall provide technical assistance with regard to the preparation of an application for a loan or grant in a manner that, among other things, addresses the needs of economically disadvantaged communities.

Article 2. Flood Provisions

75105. Inspections and evaluations pursuant to subdivision (a) of Section 75032 shall include seismic evaluation of those flood control project facilities that are not a part of the state plan for flood control.

75106. For purposes of complying with the Public Contract Code, expenditures funded pursuant to Sections 75031, 75032, and 75033 shall be deemed to be in response to an emergency.

75107. Contracts funded pursuant to Sections 75031, 75032, and 75033 shall provide for the payment of extra compensation to the contractor, as a bonus for completion prior to the time specified in the contract. This provision shall be included in the specifications and shall clearly set forth the basis for the payment.

75108. In addition to the provisions of Article 1 (commencing with Section 75100), a grant program that provides funds from Chapter 3 (commencing with Section 75030) to rehabilitate, reconstruct, replace, improve, or construct new flood levees or other management facilities shall comply with this section.

- (a) Eligible projects may include, but are not limited to, any of the following:
- (1) The construction or improvements of weirs, bypasses, and channels.
 - (2) The construction of levees, such as setback or backup levees.

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(3) The construction of levee improvements, referred to as "levee strengthening" or "levee modifications," to control scepage, erosion, and slope stability problems, including, but not limited to, deep slurry cutoff walls, cutoff trenches, drainage blankets, toe drain, seepage and stability berms, relief wells, levee armoring, levee toe stabilization, levee widening, and streambank protection measures.

- (4) Raising existing levees to reduce the risk of overtopping and to correct freeboard deficiencies.
- (5) The modification or reoperation of existing dams and waterworks, including spillways, outlets, or other related capital outlay facilities, for the purpose of improving low-level discharge and flood control storage capacity.
- (b) Eligible components of projects may include, but are not limited to, any the following:
- (1) The construction of detention basins necessary for project function.
 - (2) Removal of structures located within the project area.
- (3) Relocation or reinforcement of utilities within the project area.
- (4) The installation of tailwater suppression systems, drainage improvements for flood control systems, flood warning systems, and telemetry devices.
- (5) The purchase of project-required lands, easements, and rights-of-way.
 - (6) Capital costs of project-related environmental mitigation.
- (c) Costs required for implementation of the project incurred by the grantee that are eligible for credit toward the required cost share or for reimbursement include, but are not limited to, all of the following:
- (1) The reasonable costs of engineering, design, land acquisition, acquisitions of easements, and relocations incurred after November 7, 2006, and after completion of compliance with the California Environmental Quality Act (Division 13 (commencing with Section 21000)).
 - (2) Legal fees incurred after November 7, 2006.
- (3) The fair market value of land contributed to the project that was acquired after November 7, 2006, including, but not limited to, associated appraisal and entitlement transfer costs.
- (4) Environmental mitigation incurred after November 7, 2006.

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(5) Project construction costs incurred after the effective date of the grant agreement, or such costs authorized in writing, before incurring the costs, between the funding commitment date and the effective date of the grant agreement.

- (d) Costs that are not eligible for credit or reimbursement include, but are not limited to, all the following:
 - (1) Costs incurred on or before November 7, 2006.
- (2) Operation and maintenance costs, including post construction project performance and monitoring costs.
- (3) Purchase of equipment that is not an integral part of the project.
 - (4) Establishing a reserve fund.

- (5) Replacement of existing funding sources for ongoing projects.
 - (6) Support of existing agency requirements and mandates.
- (7) Purchase of land in excess of the minimum required acreage necessary to operate as an integral part of the project, as set forth and detailed by engineering and feasibility studies.
 - (e) A project shall meet all of the following criteria:
- (1) Be critically needed or otherwise significantly maximize public benefits, enhance public safety, and reduce state liability.
- (2) Be ready for early implementation and need funding in the budget year to maintain or accelerate the design or construction schedule.
- (3) Be economically feasible, taking into account both local and systemwide benefits.
- (4) If a project protects an existing urban area, there shall be a strategy by the local agency for achieving 200-year or better flood protection for the area and the project fits into the strategy.
- (5) If a project protects a nonurban area, it shall restore the design level of flood protection where feasible, consistent with nonurban uses such as agriculture, open space, and habitat in the protected area.
- (6) A project shall improve a levee in place, only because it is clearly infeasible to move the levee or there are no significant flood risk management benefits to moving the levee.
- (7) A project shall take advantage of any feasible opportunities to provide additional room for the river to meander, enhancing channel capacity, reducing maintenance, and providing regional flood risk management and environmental benefits.

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(8) The local agency shall have a sound financial strategy and plan to fund its cost share to build the project and to then maintain the completed project.

- (9) The local agency shall agree to provide a detailed emergency response plan acceptable to the department.
- (10) All cities and counties in the protected area shall formally acknowledge the flood risk.
- 75109. In addition to the provisions of Article 1 (commencing with Section 75100), a grant program that provides funds from Chapter 3 (commencing with Section 75030) for geotechnical exploration and evaluation of existing levees shall comply with this section.
- (a) Eligible projects include, but are not limited to, geotechnical exploration of existing levees and evaluation of the collected data with regard to stability, seepage, underseepage, and seismic vulnerability.
- (b) Eligible components of projects may include, but are not limited to, all of the following:
- (1) Conducting rotary wash drilling, core drilling, core penetration, or other acceptable tests.
 - (2) Performing laboratory tests on the resulting samples.
- (3) Performing engineering analyses of seepage and stability and reporting on the resulting data.
- (e) Costs that are not eligible for credit or reimbursement include, but are not limited to, costs incurred on or before November 7, 2006.
 - (d) Projects shall meet all of the following criteria:
 - (1) The project would be a geotechnical evaluation of a levee.
- (2) The applicant or lead applicant is responsible for flood control in the project area.
- (3) The applicant or lead applicant is qualified to contract with the state.
 - (4) The applicant has submitted a satisfactory finance plan.
- 75109.5. The department shall collaborate with the Reclamation
 Board in developing guidelines pursuant to Section 75100 for a
 grant program that would fund projects that are a part of the state
 plan for flood control.

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Article 3. 2. Statewide Water Planning and Design

- 75110. In implementing Chapter 4 (commencing with Section 75041), the department, in collaboration with the Army Corps of Engineers and the operators of the flood control and water supply facilities that affect the operation of the state plan for flood control, shall do both of the following:
- (a) (1) Conduct a study to reduce flood risks and increase water supply reliability, throughout the Sacramento River and San Joaquin River watersheds by reoperating the existing flood management and water supply facilities.
- (2) The study required by this subdivision shall also investigate options to do all of the following:
- (A) Optimize the conjunctive use of groundwater basins with flood management and water supply facilities.
 - (B) Improve water quality.
 - (C) Improve fish, wildlife, and habitat protection and restoration.
- (3) The department shall complete the study on or before July 1, 2009, and present a report describing the results of the study to the Legislature.
- (b) Develop a real-time flood forecasting model, integrating the operations of flood control facilities that affect the operation of the state plan for flood control. The model shall be capable of both real-time forecasts and simulations for alternative operational scenarios and shall be operational on or before November 1, 2009.
- 75111. In implementing Chapter 4 (commencing with Section 75041), the department shall, in concert with the lead scientist of the California Bay-Delta Authority and the Independent Science Board, develop two or more hydrology data sets designed to evaluate plausible climate change scenarios. Upon development of the hydrology data sets, the department shall, within one year from the date when those data sets are developed, update the studies developed pursuant to this article to reflect the climate change hydrology data sets and report the results to the Legislature.

Article 4.-3. The Nature Education and Museums Act of 2007

75112. (a) The Department of Parks and Recreation shall develop and implement a competitive grant program to allocate funds made available-from *pursuant to* subdivision (b) of Section

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1 75063. This article shall be known, and may be cited, as the Nature 2 Education and Museums Act of 2007.

- (b) Eligible parties may include public institutions, including local public institutions, and nonprofit organizations that have missions that meet one or more of the following objectives:
 - (1) To combine the study of natural science with preservation.
- (2) To serve diverse populations with demonstration and nature education programs.
- (3) To provide collections and programs involving the relationship of Native American cultures to the environment.
 - (4) To research marine wildlife conservation.
- (c) Eligible projects may include new and existing facilities and equipment for nature education and research. Grants shall not be awarded for ongoing activities.
- (d) The Department of Parks and Recreation, in evaluating an application for a grant under this article, shall give additional consideration for each of the following criteria that the grant satisfies:
- (1) Serves underserved communities, including, but not limited to, disadvantaged communities with limited access to parks and nature education facilities, or communities with low educational achievement.
- (2) Includes cooperation with public education institutions to increase accessibility to the facility.
- (3) Illustrates an ongoing commitment of fiscal financial resources to the project.
- (4) Utilizes the United States Green Building Council's building standards.
 - (e) The grant program shall allow for several granting cycles.
- (f) The program shall be designed to fund a range of projects at natural history museums, aquariums, botanical gardens, and nature centers. To accommodate a wide range of projects, the Department of Parks and Recreation may establish a tiered grant maximum schedule based on factors including the number of visitor days served by the project.

Article 4.5.4. The Statewide Parks Act of 2007

75113. For the purposes of implementing subdivision (b) of Section 75065, the Department of Parks and Recreation shall

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develop a competitive grant program to distribute funds fairly among all Californians. This article shall be known, and may be cited, as the Statewide Parks Act of 2007.

- 75113.1. As used in this article, the following terms have the following meaning:
 - (a) "City" means a city or a city and county.

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- (b) "Department" means the Department of Parks and Recreation.
- (c) "District" means a recreation and park district formed under Chapter 4 (commencing with Section 5780) of Division 5; a public utility district formed under Division 7 (commencing with Section 15501) of the Public Utilities Code in a nonurbanized area that employs a full-time park and recreation director and offers year-round park and recreation services on lands and facilities owned by the district; a memorial district formed under Chapter 1 (commencing with Section 1170) of Division 6 of the Military and Veterans Code that employs a full-time park and recreation director and offers year-round park and recreation services on lands and facilities owned by the district; the Malaga County Water District exercising powers authorized under Section 31133 of the Water Code; a community service district formed under Division 3 (commencing with Section 61000) of Title 6 of the Government Code in a nonurbanized area that is authorized to provide public recreation as specified in subdivision (e) of Section 61100 of the Government Code; and a county service area, or zone therein, within the County of San Bernardino that is empowered to provide public park and recreation services pursuant to Chapter 2.2 (commencing with Section 25210.1) of Part 2 of Division 2 of Title 3 of the Government Code, that is actually providing public park and recreation services, and that was reorganized prior to January 1, 1987, from a park and recreation district to a county service area or zone.
- (d) "Heavily urbanized county" means a county with a population of 1,000,000 or more as determined by the Department of Finance on the basis of the most recent verifiable census data.
- (e) Notwithstanding Section 75005, "nonprofit organization" means a nonprofit public benefit corporation formed pursuant to the Nonprofit Corporation Law (Division 2 (commencing with Section 5000) of Title 1 of the Corporations Code), qualified to do business in California, qualified under Section 501(c)(3) of

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Title 26 of the United States Code, and that has among its primary purposes the providing of recreational, vocational, and education services to youth, or the preservation, protection, or enhancement of land or water resources in their natural, scenic, historical, agricultural, forested, or open-space condition or use, or the provision of conservation and environmental education to youth.

- (f) "Nonurbanized county" means a county with a population equal to or less than 200,000 as determined by the Department of Finance on the basis of the most recent verifiable census data.
- (g) "Regional—Park District" park district" means a regional park district formed under pursuant to Article 3 (commencing with Section 5500) of Chapter 3 of Division 5.
- (h) "Urbanized county" means a county with a population of more than 200,000 and less than 1,000,000 as determined by the Department of Finance on the basis of the most recent verifiable census data.
- 75113.2. (a) All funds appropriated for use pursuant to this article shall be available through three competitive grant programs. One program shall be for projects in heavily urbanized counties, one program shall be for projects in urbanized counties, and one program shall be for projects in nonurbanized counties.
- (b) Each program shall receive a portion of funds equal to the proportion that the combined population of the eligible counties bears to the population of the state as determined by the Department of Finance on the basis of the most recent verifiable census data.
 - (c) Each program may have separate grant size limitations.
- (d) If the jurisdiction of an applicant encompasses more than one county, as in the case of some regional park districts, applications shall be considered under the program where the proposed project is located.
- 75113.3. Each grant program that distributes funds pursuant to this article, at a minimum, shall do all of the following:
- (a) Include criteria that require an applicant to illustrate how the project is meeting the intent of the program and funding source.
 - (b) Include mechanisms to allow departmental oversight.
- (c) Include cities, counties, regional park districts, districts, and nonprofit organizations as eligible applicants.
- 39 (d) Fund a balance of passive and active recreational 40 opportunities.

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(e) Fund both new parks and new opportunities.

- (f) Require all projects awarded under this article to be designed to provide efficient use of water and other natural resources.
- (g) Require all projects awarded under this article to be within the jurisdiction of an eligible applicant.
 - (h) Distribute funds over multiple grant cycles.
- (i) Allow grant awardees to spend a portion of their grant for project planning and other incidental, but directly related to, construction or acquisition costs.
- 75113.4. Eligible projects are neighborhood, local, and regional parks that include, but are not limited to, open space, public parks, park facilities, environmental youth service centers, gymnasiums, sports fields, recreation areas created by the redesign and retrofit of urban freeways, and regional recreation trails.
- 75113.5. The department, in evaluating an application for a grant under pursuant to this article, shall give priority for each of the following criteria satisfied:
- (a) A project that acquires and develops new parks and expands overused parks that provide park and recreational access to underserved communities.
- (b) A project that creates parks in neighborhoods where none currently exist.
- (c) An applicant that actively involves community-based groups in the selection and planning of a project.
- (d) A project that satisfies the most urgent recreation needs, with an emphasis on unmet needs in the most heavily populated and economically disadvantaged communities within heavily urbanized, urbanized, and nonurbanized counties.
 - (e) A project that provides multiple benefits to communities.
- 75113.6. The department, in evaluating an application for a grant—under pursuant to this article, shall give additional consideration for each of the following criteria satisfied:
- (a) A project that is a component of an existing local or regional plan, including a general plan, a park master plan, or a regional blueprint.
- (b) A project that facilitates partnerships of public resources and investment, including, but not limited to, public schools.
- 75113.8. (a) The department, in accordance with Section 75100, shall develop a procedural guide for the administration of this article and the guidance of applicants.

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(b) The department shall provide outreach and technical assistance, including grant workshops, to underserved communities to encourage full participation in the grant programs.

- (c) A regulation or procedural guide adopted or developed pursuant to this article shall not be subject to the review or approval of the Office of Administrative Law or to any other requirement of Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title 2 of the Government Code.
- 75113.9. (a) An applicant for a grant pursuant to this article shall agree to comply with all of the following requirements:
- (1) To operate and maintain the property developed pursuant to this article so that it is usable by residents of the project's area. With the approval of the department, the grant recipient, or its successor in interest in the property, may transfer its property interest and the responsibility to operate and maintain the property, in accordance with the terms of the grant and applicable law, to a public agency that is able to operate and maintain the property in perpetuity. An attempt to make a transfer in violation of this subdivision is void.
- (2) To use the property only for the purposes consistent with this article and to make no other use or sale or other disposition of the property, except as authorized by a specific act of the Legislature. If the use of the property is changed to a use that is not permitted by the terms of the grant, or if the property is sold or otherwise disposed of, the grant recipient shall reimburse the state an amount equal to the amount of the grant, the fair market value of the land and any improvements constructed with the grant, or the proceeds from the sale or other disposition, whichever amount is greatest. If the property that is sold or otherwise disposed of is less than the entire interest in the property funded with the grant, the grant recipient shall reimburse the state an amount equal to either the proceeds from the sale or other disposition of the interest or the fair market value of the interest sold or otherwise disposed of, whichever amount is greater.
- (b) In lieu of seeking reimbursement pursuant to paragraph (2) of subdivision (a), the department may impose restrictions on the use of public park property identical to the requirements for the preservation of public parks set forth in the Public Park Preservation Act of 1971 (Chapter 2.5 (commencing with Section 5400) of Division 5) with respect to any property used, sold, or

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otherwise disposed of in a manner not permitted by the terms of the grant.

75113.10. A grant recipient shall encumber grant moneys within three years of the date of the appropriation of the grant funds, and the grant funds shall liquidate within eight years from the date of appropriation.

Article 5. Sustainable Communities and Climate Change Reduction

- 75114. (a) The Sustainable Communities Council is established in state government. For purposes of this article, "council" means Sustainable Communities Council. The council consists of the Secretary of the Resources Agency, the Secretary for Environmental Protection, the Secretary of Business, Transportation and Housing, and two members of the public appointed by the Governor.
- (b) The two public members shall each serve a term of four years and may be reappointed to one additional term. The public members shall be appointed on the basis of their educational and professional qualifications and their general knowledge of and interest in sustainable community planning.
- (c) Except as provided in this section, members of the council shall serve without compensation. A member shall be reimbursed for actual and necessary expenses incurred in the performance of his or her duties, and in addition shall be compensated at one hundred dollars (\$100) for each day during which the member is engaged in the performance of official duties of the council. Payment for actual and necessary expenses shall be paid only to the extent that those expenses are not provided or payable by another public agency. The total number of days for which a member may be compensated shall not exceed 25 days in any one fiscal year.
- 75115. The Secretary of the Resources Agency is the chair of the council.
- 75116. One member of the Senate, appointed by the Senate Committee on Rules, and one Member of the Assembly, appointed by the Speaker of the Assembly, shall meet with the council and may participate on the council to the extent that participation is

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not inconsistent with their respective offices as Members of the
Legislature.

- 75117. (a) The council's meetings shall be open to the public and shall be subject to the Bagley-Keene Open Meeting Act, Article 9 (commencing with Section 11120) of Chapter 1 of Part 1 of Division 3 of Title 2 of the Government Code.
- (b) The council may sponsor conferences, symposia, and other public forums, to seek a broad range of public advice when establishing priorities for land use, community, and natural resource planning.
 - 75118. The council shall do all of the following:
- (a) Coordinate activities of state agencies that can improve air and water quality, improve natural resource protection, increase the availability of affordable housing, and improve transportation, through land use planning.
- (b) Recommend policies to the Legislature and to appropriate state agencies that will encourage the development of sustainable communities.
- (c) Develop and implement grant and loan programs to meet the objectives described in Sections 75118.1, 75118.2, 75118.3, 75118.4, and 75118.5. The programs shall do all of the following:
- (1) Include criteria for determining the amount of grants and loans made pursuant to Sections 75118.1, 75118.2, and 75118.3, based on the ability of the city, the county, the council of governments, or the local agency formation commission to raise revenue.
- (2) Provide for payments of interest on loans made pursuant to this article. The rate of interest shall not exceed the rate earned by the Pooled Money Investment Board.
- (3) Provide for the recovery of grant and loan funds from a city or a county that fails to adopt a general plan that has been funded by a grant made pursuant to this article. The council shall direct the Controller to recover funds by any available means.
- 75118.1. (a) The Sustainable Communities Council council shall develop a program to award grants and loans to cities and counties for preparing and adopting or implementing general plans.
- 37 Grants for this purpose shall be funded from moneys that were 38 made available from made available pursuant to subdivision (c)
- 39 of Section 75065. The council may designate the Office of Planning
- 40 and Research as the administering agency of this program.

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(b) For the purposes of this section:

- (1) Preparing and adopting general plans shall include the preparation, adoption, and amendment of general plans pursuant to Article 5 (commencing with Section 65300) and Article 6 (commencing with Section 65350) of Chapter 3 of Division 1 of Title 7 of the Government Code as well as compliance with the California Environmental Quality Act (Division 13 (commencing with Section 21000)).
- (2) Implementing city and county general plans shall include the preparation and adoption of planning documents including specific plans, habitat conservation plans, zoning ordinances, and design standards.
- (c) A grant of state funds to a city or a county for the preparation and adoption or implementation of a general plan shall not exceed one-half of the costs of preparing and adopting that general plan. If a city or a county fails to adopt or implement a general plan that has been funded by a grant made pursuant to this section, the council shall direct the Controller to recover those funds by any available means. Grants shall only be available to cities and counties that are economically disadvantaged.
- (d) A loan of state funds to a city or a county for the preparation and adoption or implementing of a general plan shall not exceed one-half of the costs of preparing and adopting that general plan. Any loan of state funds to a city or a county for the preparation and adoption of a general plan shall be repaid within 10 years of the adoption of that plan.
- (e) In its application to the council for a grant or a loan pursuant to this section, a city or a county shall do all of the following:
- (1) Submit and declare its intention to follow a detailed budget and schedule for the preparation and adoption or implementation of its general plan. The budget and schedule shall be of sufficient detail to allow the council to assess the progress of the city or the county at regular intervals. The schedule shall provide for the adoption of a complete and adequate general plan within seven years of the date on which the council awarded the grant or the loan. After the award of a grant or a loan and at the request of the city or county, the council may extend the deadline for the adoption of a complete and adequate general plan for up to an additional 12 months.

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(2) Declare the existence of, or the intention to prepare and adopt, a general plan that will substantially comply with the requirements of Article 5 (commencing with Section 65300) of Chapter 3 of Division 1 of Title 7 of the Government Code.

- (3) Declare the existence of, or the intention to prepare and adopt, a general plan that will be consistent with the goals of Chapter 9 (commencing with Section 75065), including general plan goals, policies, standards, and feasible implementation programs that are designed to promote water conservation, reduce automobile use and fuel consumption, encourage greater infill and compact development, protect natural resources and agricultural lands, and revitalize urban and community centers.
- (4) Declare the existence of, or the intention to prepare and adopt, a general plan that will be consistent with the regional transportation planning requirements of Section 65080 of the Government Code.
- (5) Declare its intention to review and, when necessary, revise its general plan every 10 years after the adoption of the general plan funded pursuant to this section.
- (f) The program shall give additional consideration to a grant or a loan pursuant to this section to a city or a county that adopts a resolution that declares its intent to do each of the following:
- (1) Prepare and adopt a general plan that will support the implementation of a Regional Blueprint Project funded by a Regional Blueprint Planning Grant distributed through the Department of Transportation as part of the federal Safe, Accountable, Flexible—and Efficient Transportation, Efficient Transportation Equity Act: A Legacy for Users (SAFETEA-LU) (Public Law 109-59).
- (2) Prepare and adopt a general plan that will support the implementation of the regional transportation planning requirements of Section 65080 of the Government Code.
- (3) Prepare and adopt its general plan in collaboration with the county and all of the cities in the same county.
- (4) Prepare and adopt its general plan in collaboration with all of the cities in the same council of governments or in the same subregional council of governments.
- (5) Include in its general plan data and analysis, goals, policies, and objectives, and feasible implementation programs to improve

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air quality, as required by Section 65302.1 of the Government Code.

- (6) Include in its general plan data and analysis, goals, policies, and objectives, and feasible implementation programs to improve air quality, even though the city or the county is not required to comply with Section 65302.1 of the Government Code.
- (7) Include in its general plan data and analysis, goals, policies, and objectives, and feasible implementation programs relating to flood hazard zones, as required by Section _____.
- (8) Include in its general plan data and analysis, goals, policies, and objectives, and feasible implementation programs relating to flood hazard zones, even though the city or the county is not required to comply with Section _____.
- (9) Impose fees pursuant to Section 65104 and subdivision (b) of Section 66014 of the Government Code to generate revenue to pay for a portion of the costs that are reasonably necessary to review, and, if necessary, revise the general plan funded pursuant to this section.
- (g) The program shall also give additional consideration to a grant or loan pursuant to this section for each of the following criteria satisfied:
- (1) Implementation of the state's planning policies set by Section 65041.1 of the Government Code.
- (2) Approval of housing projects over development that generates sales tax revenues.
- (3) Conservation, rehabilitation, and enhancement of existing neighborhoods.
 - (4) Protection and preservation of agricultural land.
- 29 (5) Acquisition, protection, and management of open-space 30 land.
 - (6) Adoption of zoning and development standards that facilitate new affordable housing projects.
 - (7) Urban revitalization, code enforcement, and sign control.
 - (8) Cultural resource protection and historic preservation.
 - (9) Healthy community initiatives, including community greening and safe routes to schools.
 - (10) Replacement or improvement of critical local infrastructure.
 - 75118.2. (a) The Sustainable Communities Council council shall develop a program to award grants and loans to councils of governments, countywide authorities, and metropolitan planning

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organizations to support the preparation, adoption, and implementation of regional blueprint planning programs or regional 3 growth plans that will serve as the preferred growth strategy for 4 the region and the basis for all land use allocation and regional 5 transportation plans. These regional or local growth plans shall 6 include measures needed to do all of the following:

- (1) Meet applicable air quality implementation plans.
- (2) Reduce vehicle miles traveled per household and traffic congestion.
- (3) Increase average density for new residential areas to accommodate the expected population increase within the planning region.
- (4) Identify and protect viable wildlife habitat, agricultural areas, scenic areas, and other natural resources.
- (5) Provide parks, recreation areas, and facilities throughout the community.
- (6) Plan urban trails that provide safe routes for both recreation and for travel between residences, schools, commercial centers, and workplaces, such as regional recreation corridors.
 - (7) Reduce water and energy consumption.
- (8) Reduce greenhouse gas emissions consistent with the California Global Warming Solutions Act of 2006 (Division 25.5 (commencing with Section 38500) of the Health and Safety Code).
 - (9) Increase adaptability to climate change impacts.
- (10) Actively involve the public in the development and implementation of the growth plan.
 - (11) Revitalize urban and community centers.
- (b) Grants and loans for this purpose shall be funded from moneys in the Sustainable Communities Fund that were made available by pursuant to subdivision (c) of Section 75065.
- (c) (1) In awarding grants pursuant to this section, the Sustainable Communities Council council shall give first priority to councils of governments, countywide authorities, and metropolitan planning organizations that were not previously eligible to receive a Regional Blueprint Planning Grant distributed
- 35 through the Department of Transportation as part of the federal 36
- 37 Safe, Accountable, Flexible, and Efficient Transportation Efficient,
- 38
- Transportation Equity Act: A Legacy for Users (SAFETEA-LU)
- 39 (Public Law 109-59).

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(2) Grants shall only be available to applicants that are a disadvantaged community.

- (d) A grant or loan of funds to a council of governments, a countywide authority, or a metropolitan planning organization pursuant to this section shall not exceed 50 percent of the costs of preparing, adopting, and implementing a regional blueprint planning program or regional growth plan.
- (e) All applications for grants and loans pursuant to this section shall do all—or of the following:
- (1) Submit and declare its intention to follow a detailed budget and schedule for the preparation, adoption, and implementation of its regional blueprint planning program or regional growth plan. The budget and schedule shall be of sufficient detail to allow the council to assess the progress of the program at regular intervals.
- (2) Declare the applicant's intention to prepare, adopt, and implement a regional blueprint planning program or regional growth plan that will be consistent with the goals of Chapter 9 (commencing with Section 75065), including programs that are designed to promote water conservation, reduce automobile use and fuel consumption, encourage greater infill and compact development, protect natural resources and agricultural lands, and revitalize urban and community centers.
- (3) Declare the applicant's intention to prepare, adopt, and implement a regional blueprint *planning* program or regional growth plan that will be consistent with the regional transportation planning requirements of Section 65080 of the Government Code.
 - (f) As used in this section:

- (1) "Council of governments" means any council of governments formed pursuant to the Joint Exercise of Powers Act (Chapter 5 (commencing with Section 6500) of Division 7 of Title 1 of the Government Code).
 - (2) "Countywide authority" means either of the following:
- (A) In a county where cities do not exist, any entity established by a majority vote of the county's board of supervisors.
- (B) In a county where cities exist, any entity established by a majority vote of the county's board of supervisors and by not less than a majority of the cities having not less than a majority of the population of all of the cities in that county.

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(3) "Metropolitan planning organization" means any metropolitan planning organization recognized by the Department of Transportation.

75118.3. (a) The Sustainable Communities Council council shall develop a program to award grants and loans to counties and the cities in those counties, if any, to prepare collaborative strategic growth plans. Grants and loans for this purpose shall be funded from moneys that were made available from made available pursuant to subdivision (c) of Section 75065.

- (b) A collaborative strategic growth plan shall commit the county and the cities, if any, in that county to undertake feasible implementation programs that carry out policies for housing needs, protection of resources and agricultural lands, revenue and tax sharing agreements for countywide services, and other smart growth policies that support efficient land use patterns.
- (c) A grant or loan of state funds to a county and the cities, if any, in that county for the preparation of a collaborative strategic growth plan shall not exceed one-half of the costs of preparing and adopting that plan. If a county and the cities, if any, in that county fail to adopt a collaborative strategic growth plan that has been funded by a grant made pursuant to this article, the council shall direct the Controller to recover those funds by any available means. Grants shall only be available to applicants that are a disadvantaged community.
- (d) In its application to the council for a grant or loan pursuant to this section, a county and the cities, if any, in that county shall do all of the following:
- (1) Submit documentation explaining the scope of the proposed collaborative strategic growth plan, including an outline of the goals and objectives for achieving strategic growth within the county and the cities, if any, in that county.
- (2) Submit and declare its intention to follow a detailed budget and schedule for the preparation and adoption of its collaborative strategic growth plan. The budget and schedule shall be of sufficient detail to allow the council to assess the progress of the county and the cities, if any, in that county at regular intervals. The schedule shall provide for the adoption of the collaborative strategic growth plan within five years of the date on which the council awarded the grant. After the award of a grant and at the request of the county and the cities, if any, in that county, the

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council may extend the deadline for the adoption of a collaborative strategic growth plan for up to an additional 12 months.

- (3) Declare its intention to prepare and adopt a collaborative strategic growth plan which will be consistent with the goals of Chapter 9 (commencing with Section 75065), including programs that are designed to promote water conservation, reduce automobile use and fuel consumption, encourage greater infill and compact development, protect natural resources and agricultural lands, and revitalize urban and community centers.
- (4) Declare its intention to prepare and adopt a collaborative strategic growth plan which will be consistent with the regional transportation planning requirements of Section 65080 of the Government Code.
- 75118.4. (a) The Sustainable Communities Council council shall develop and implement a grant program for urban greening projects, which are defined to be projects that provide multiple community benefits, including improving energy conservation, improving water and air quality, and reducing water consumption. These projects shall aim to protect the environment while improving the quality of life for residents. Grants for this purpose shall be funded from moneys in the Sustainable Communities Fund that were made available from made available pursuant to subdivision (a) of Section 75065.
- (b) Eligible projects include, but are not limited to, all of the following:
- (1) Projects that are part of, a general plan consistent with the general plan prepared and adopted pursuant to subdivision (f) of Section 78115.1 75118.1 and implemented pursuant to subdivision (g) of Section 78115.1 75118.1, or a regional growth plan consistent with the regional growth plan prepared, adopted, and implemented pursuant to subdivision (a) of Section 75118.2.
- (2) Installation of permeable surfaces that reduce stormwater runoff, improve water quality, and provide open or recreational space.
- (3) Vegetation projects that provide cooling and reduce stormwater runoff, and projects that provide agricultural and nutritional benefits to communities.
- 38 (4) Urban forestry projects pursuant to the California Urban 39 Forestry Act of 1978 (Chapter 2 (commencing with Section 40 4799.06) of Part 2.5 of Division 4).

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(5) Planning and building urban trails that provide safe routes for both recreation and travel between residences, schools, commercial centers, and workplaces.

- (c) Priority shall be given to projects that use existing public lands, serve communities with the greatest need, and facilitate joint use of public resources and investments including schools.
- 75118.5. The Sustainable Communities Council council shall develop and implement a local assistance grant program for the development of parks associated with housing for the purpose of distributing funds made available pursuant to subdivision (d) of Section 53545 of the Health and Safety Code. This program shall build on the guidelines and structure established in Article-4.5 4 (commencing with Section 75113) by creating three competitive programs for nonurbanized counties, urbanized counties, and heavily urbanized counties.
- SEC. 4. Chapter 13 (commencing with Section 75120) is added to Division 43 of the Public Resources Code, to read:

CHAPTER 13. REPORTING PROVISIONS

- 75120. On or before January 1, 2009, and on or before January 1 of each year thereafter, each state agency expending funds pursuant to this division for a project, grant, or loan shall report to the Legislature on the recipient and amount of each project, grant, or loan awarded during the previous fiscal year. The information shall include the total amount awarded, categorized by project, grant, or loan, the geographic distribution of a project, grant, or loan awarded under this division, and the intended public and environmental benefit that the award provides. The information also shall include data on the balance of a fund available under this division for expenditures and grants in that fiscal year and future fiscal years.
- SEC. 5. Section 10533 of the Water Code is amended to read: 10533. "Local public agency" means any city, county, city and county, special district, investor-owned utility regulated by the Public Utilities Commission, or mutual water company.
 - SEC. 6. Section 10544 is added to the Water Code, to read:
- 10544. For purposes of a grant program administered by the department or the board to fund a project or program included in

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an integrated regional water management plan, statewide priorities
include all of the following:
(a) State planning priorities established in Section 65041.1 of

- (a) State planning priorities established in Section 65041.1 of the Government Code.
 - (b) State water recycling goals established in Section 13577.
- (c) Improving public trust resources above that required by statute, court order, or regulatory order, or for project mitigation.
 - (d) Aiding disadvantaged communities.

- (e) Addressing persistent and historic environmental contaminants.
- (f) Other environmental enhancements not otherwise required by statute, court order, or regulatory order, or for project mitigation.
 - (g) Reducing exports of water out of the watershed of origin.
- (h) Assisting in meeting objectives of programs funded pursuant to the Highway Safety, Traffic Reduction, Air Quality, and Port Security Bond Act of 2006 (Chapter 12.49 (commencing with Section 8879.20) of Division 1 of Title 2 of the Government Code), the Housing and Emergency Shelter Trust Fund Act of 2006 (Part 12 (commencing with Section 53540) of Division 31 of the Health and Safety Code), or the Kindergarten-University Public Education Facilities Bond Act of 2006 (Part 69 (commencing with Section 101000) of the Education Code).
 - SEC. 7. Section 10544.5 is added to the Water Code, to read:
- 10544.5. If the department finds it necessary or desirable to revise or replace the Integrated Regional Water Management Guidelines, it shall do both of the following:
- (a) Develop new or revised guidelines in consultation with the board, the California Bay-Delta Authority, the Department of Fish and Game, and the State Department of Health Care Services.
- (b) Develop new or revised guidelines pursuant to Section 75100 of the Public Resources Code.
- SEC. 8. The Legislature intends to appropriate funding for grants or loans from the funds made available—by pursuant to subdivision (c) of Section 75065 to cities and other local agencies to complete or update local coastal programs consistent with Chapter 6 (commencing with Section 30500) of Division 20 of the Public Resources Code.
- 38 SEC. 9. In any case in which any of the provisions of this act, 39 and Division 43 (commencing with Section 75001) of the Public 40 Resources Code conflict, that division shall prevail.

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- 1 SEC. 10. The provisions of this act are severable. If any
- provision of this act or its application is held invalid, that invalidity shall not affect other provisions or applications that can be given effect without the invalid provision or application.